

**BEFORE THE HON'BLE
ODISHA ELECTRICITY REGULATORY COMMISSION
BIDYUT NIYAMAK BHAWAN
PLOT NO.4, CHUNOKOLI, SHAILASHREE VIHAR, CHANDRASEKHARPUR,
BHUBANESWAR-751023**

Case no. _____

In the matter of: Application under Regulations, 154, 199 and 204 of the OERC Distribution (Condition of Supply) Code, 2019 for approval of Amnesty Arrear Clearance (AAC) Scheme for realization of long outstanding arrears of other than Government consumers pertaining to the pre-vesting period as on the respective Effective Dates i.e. arrears outstanding as on 31.05.2020 for CESU (now TPCODL), 31.12.2020 for SOUTHCO (now TPSODL) & WESCO (now TPWODL) and 31.03.2021 for NESCO (now TPNODL).

AND

In the matter of:

GRIDCO Ltd.

TP Central Odisha Distribution Ltd. (TPCODL)

TP Western Odisha Distribution Ltd. (TPWODL)

TP Northern Odisha Distribution Ltd. (TPNODL)

TP Southern Odisha Distribution Ltd. (TPSODL)

.....Applicants

The Humble applicants above named respectfully sheweth:

1. **That GRIDCO Ltd.**, a company duly incorporated under the Companies Act, 1956 having its Registered office at Janpath, Bhubaneswar, Odisha, Pin-751022 being the State Designated Entity entrusted for ensuring energy security to the state by executing Power Purchase Agreements with the Developers for availing State share of power from various sources from inside and outside states and with onward supply of electricity in bulk to 4 Distribution Utilities in the State of Odisha and to make trading of surplus power after meeting the State demand.

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utilities payable to GRIDCO towards settlement of old BSP dues. Accordingly, this petition is being jointly filed by GRIDCO and the four DISCOMs.

Background

I. OTS scheme 2009 by erstwhile DISCOMs:

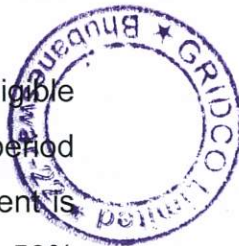
The erstwhile Distribution Licensees namely WESCO (now TPWODL), NESCO (now TPNODL) and SOUTHCO (now TPSODL) had approached the Hon'ble Commission in the year 2009 for approval of OTS scheme for waiver of long outstanding dues pending with various categories of consumers. The Hon'ble Commission in its order dated 20.07.2011 in Case No.4, 5 & 6 of 2010 had approved the scheme. The scheme was valid for 120 days from the date of notification. Salient feature of the scheme were as under;

- a) Group A – All LT Category to whom DPS is not applicable: (a) 25% of the eligible amount if payment is made in 3 monthly installments within the scheme period i.e. 50% + 25% + 25% (b) 30% of the eligible amount as on 01/04/2011, if payment is made in 2 equal monthly installments within the scheme period i.e. 50% + 50% (c) 40% of the eligible amount as on 01/04/2011, if payment is made in full at a time within the scheme period i.e. 100%.
- b) Group B – All LT Category to whom DPS is applicable: (a) DPS in full + 15% of the eligible amount if payment is made in 3 monthly installments within the scheme period i.e. 50% + 25% + 25%. (b) DPS in full + 20% of the eligible amount, if payment is made in 2 equal monthly installments within the scheme period i.e. 50% + 50%. (c) DPS in full + 25% of the eligible amount, if payment is made in full at a time within the scheme period i.e. 100%
- c) Group C – All HT & EHT Category of consumers: (a) 40% of DPS of the eligible amount if payment is made in 3 monthly installments within the scheme period i.e. 50% + 25% + 25% (b) 50% of DPS of the eligible amount, if payment is made in 2 equal monthly installments within the scheme period i.e. 50% + 50% (c) Full waiver of DPS of the eligible amount, if payment is made in full at a time within the scheme period i.e. 100%



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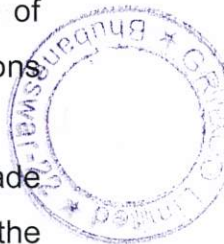
c) Other terms and conditions

- (i) The Consumer shall be entitled to either avail benefit under the OTS Scheme or opt for revision of bills. both options cannot be availed simultaneously i.e. if a consumer opts for revision of bills, he cannot avail the benefit under the OTS Scheme-2022.
- (ii) Electricity Duty (ED) levied on the respective Effective Dates of takeover of DISCOMs will remain unchanged and ED will not be waived even after waiver of dues under OTS Scheme. However, the OTS scheme for settlement of arrear ED pending against Captive Consumers for which Engineer-in-Chief(Electricity)- cum-Principal Chief Electrical Inspector, Odisha is the Nodal agency, shall be in line with the Government of Odisha Resolution No. 11797/En, Bhubaneswar dated 30.11.2022.
- (iii) Arrears under litigation can be settled through OTS Scheme-2022, if the concerned consumer withdraws the case pending in Courts, different judicial Forums, Ombudsman etc., and approach the concerned DISCOMs for availing benefit under OTS Scheme-2022. The OTS Scheme-2022 would also be applicable to consumers whose cases are under litigation in different Courts of law/ GRF / Ombudsman. In such cases, the consumers concerned shall submit an affidavit in prescribed format duly notarised by authorized Notary declaring that their application/appeal would be withdrawn from the relevant Court of law/Forum within validity period of OTS Scheme2022 to get the benefit of rebate.
- (iv) The DISCOMS shall be entitled to receive incentive on recovery of Arrears under the OTS Scheme as per the rates and conditions prescribed in the Vesting Order.
- (v) The DISCOMS shall maintain a separate account of realisation made against the Arrears under the OTS Scheme, which, after retaining the incentive as per the entitlement as mentioned above, shall be utilised by the DISCOMS as per provisions of the respective DISCOMS Vesting Orders.



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III. Arrear Collection Target to TP-DISCOMs

Going forward, after vesting of Discoms, in the respective vesting orders, Hon'ble OERC stipulated for recovery of arrears of the pre-vesting period with recovery trajectory basing on the commitment of TPCL in its bid towards past arrear recovery. The same is given hereunder;

Table-1

(Rs. in Crore)

DISCOM	Case No.	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	Total
TPCODL	11/2020	20	80	40	40	20		200
TPWODL	82/2020		30	120	60	60	30	300
TPNODL	09/2021		50	120	100	80	50	400
TPSODL	83/2020		10	30	30	20	10	100
Total		20	170	310	230	180	90	1000

Year-wise break-up for payment made to GRIDCO out of pre-vesting period arrear collection done by DISCOMs net of GST, incentive, adjustment of negative arrear and other adjustment are as under.

Table-2

(Rs. in Crore)

Name of DISCOM	Arrear Received during FY 2020-21 & FY 2021-22	Receipt during FY 2022-23			Receipt during FY 2023-24		Receipt during FY 2024-25	Receipt during FY 2025-26 (as on 30.09.2025)	Total
		Arrear received from DISCOMs	From GoO under OTS	From DISCOMs under OTS	Arrear received from DISCOMs	From DISCOMs under OTS			
TPCODL	217	42	18	-	16	24	36	12	364
TPWODL	151	66	25	13	44	23	51	17	392
TPSODL	73	69	8	4	24	16	24	10	227
TPNODL	76	228	11	15	85	61	50	56	581
Total	516	404	62	32	169	124	161	95	1564*

*Gross arrear collection (inclusive of incentive and GST) is Rs.1977.05 crores.

Amount received from DISCOMs after deducting Incentive & GST under OTS-2022 is as under:



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Table-3

(Rs. in Crore)

DISCOMs	Receipt during FY 2022-23		Receipt during FY 2023-24	Total
	From GoO under OTS	From DISCOMs under OTS	From DISCOMs under OTS	
TPCODL	18	-	24	43
TPWODL	25	13	23	62
TPSODL	8	4	16	28
TPNODL	11	15	61	86
Total	62	32	124	219

The year wise summary table of payment made to GRIDCO out of pre-vesting period arrear collection done by DISCOMs net of GST ,incentive , adjustment of negative arrear and other adjustment are as under arrear realization is as under;

Table-4

FY	2021-22	2022-23	2023-24	2024-25	2025-26 (as on 30.09.2025)	Total
Arrear	516	499	293	161	95	1564*

*Gross arrear collection (inclusive of incentive and GST) is Rs.1977.05 crores.

It is observed that the realization of arrears from pre-vesting dues is decreasing year by year because of the reasons like traceability of consumers, limited payment capacity of consumers, accumulating arrear amounts etc.

Although the operating TP-DISCOMs have surpassed their committed arrear collection targets as specified in the vesting order, the total arrear collection of Rs.1,977.05 crore (Gross arrear) achieved up to 30.09.2025 is not a significant amount when compared to the total outstanding dues of ₹8,014 crore, which is still reflected in the consumers' ledger balances as on 31.03.2025.

IV. Outstanding Arrear lying unrealized pertaining to pre-Vesting period

The total outstanding dues against other than Government consumers as on 31.03.2025 is Rs.8014.22 crore. The details are given in following table;



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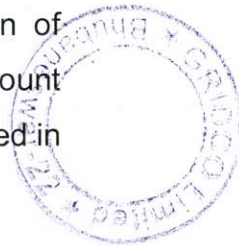


Table-5

ALL FOUR DISCOMS								
STATUS OF ARREAR AS ON 31.03.2025								
Category	Arrears as on 31.03.2024	Billing for the period (Apr-24 to Mar-25)	Collection against review period bills against '3'	Collection against previous arrear against '2'	Total collection	Arrear for the period (Apr-24 to Mar-25)	Arrear as on 31-03-2025	Arrear pertaining to Pre-Vesting period
(1)	(2)	(3)	(4)	(5)	(6=4+5)	(7=3-4)	(8=2-5+7)	(9)
EHT	2,958	8,132	7,961	125	8,086	170	3,004	2,332
HT	205	3,572	3,573	60	3,634	-1	143	128
LT	7,530	5,061	4,928	292	5,220	134	7,371	5,555
Total	10,693	16,765	16,462	478	16,940	303	10,518	8,014

(Excluding Govt. & PSU consumers)

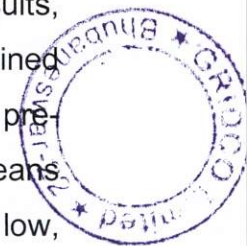
The OTS scheme-2022 could not yield adequate realization, due to constraints like, Consumer could either avail benefit under OTS scheme or opt for revision of bills under the Scheme. Both options were not available simultaneously. Therefore, consumers having outstanding with wrong billing didn't had a chance for availing the scheme benefits.

Outcome of the initial OTS scheme launched in 2010 was not very encouraging due to lack of public awareness and other operational challenges. Subsequently in the post-vesting period even though the OTS scheme-2021 was yielded certain results, but still substantial outstanding arrear pertaining to the pre-vesting period remained unsettled due to the aforesaid constraints. As the Residual Utilities, where such pre-vesting period outstanding arrears are parked, doesn't have any business or means to either collect or realize these arrears, the probability of arrear realization is very low, unless there is a separate mechanism is in place.

Accordingly, GRIDCO and the DISCOMs now propose to introduce an "Amnesty Arrear Clearance Scheme" for realization of arrears pertaining to the pre-vesting period.



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V. Amnesty Arrear Clearance Scheme

The accumulation of long-pending electricity dues across different consumer categories has become a critical concern affecting the financial viability of the electricity sector. The outstanding arrears, compounded over time through the accrual of interest and penalties, have placed a significant burden on both consumers and the Discoms. This has adversely impacted the liquidity position and operational efficiency of the sector.

In several instances, consumers have sought to circumvent the recovery process by obtaining new service connections under alternate names or premises, thereby undermining the effectiveness of the existing recovery mechanism. Consequently, the overall arrear position continues to deteriorate, with post-vesting period dues also remaining unrecovered.

Comparable approaches have been successfully adopted in other sectors, such as the *Insolvency and Bankruptcy Code (IBC) mechanisms under NCLT, Non-Performing Asset (NPA) settlement frameworks in the banking sector, and Government Amnesty Schemes in taxation and compliance matters*, all of which aim to provide structured, time-bound relief and facilitate improved recovery.

Given Odisha's prevailing socio-economic conditions, including variations in consumer payment capacity and regional disparities, the introduction of an Amnesty Arrear Clearance Scheme is considered both appropriate and necessary. The scheme would provide consumers an opportunity to settle long-standing pre-vesting period dues in a transparent and equitable manner, while simultaneously enabling the Discoms to recover post-vesting period arrears which will result into

- I. Enhance overall revenue realization and cash flow;
- II. Reduce the burden of non-performing receivables;
- III. Improve consumer compliance and payment discipline; and
- IV. Restore financial stability and ensure the long-term sustainability of the electricity distribution sector.

Under the proposed scheme, the realized arrear amount would be beneficial for meeting past liabilities of erstwhile Utilities and in the process interest burden on GRIDCO will be reduced. Dues receivables from erstwhile DISCOMs/ Utilities as on



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30.06.2025 is to the tune of Rs.6425 crore (Principal amount- Rs. 2656.42 crore + DPS Rs. 3769.02 crore). Details of the dues are tabulated below;

Table-6

DUES RECEIVABLE FROM DISCOM UTILITIES AS ON 30TH JUNE, 2025 (INCL.DPS)						
(Rs in Crore)						
Sl.	Particulars	CESU	WESCO	SOUTHCO	NESCO	Total
1	BSP dues	1,174	648	787	561	3,170
2	Converted to Equity	-300	-300	-200	-250	-1,050
3	Net BSP Dues (1-2)	874	348	587	311	2,120
4	Securitize Dues (incl. interest)	1,220	239	196	209	1,864
5	NTPC Power Bond	-		146	49	195
6	Tr. Scheme dues	119	12	30	7	168
7	Cash Support	174	-	-	-	174
8	Total as on Vesting Date (3 to 7)	2,387	599	960	575	4,521
9	Less paid/ settled post vesting:					
i	Balance BSP of FY 20-21	-225	-	-99	-	-324
ii	Paid/adjusted till 30.06.2025	-322	-327	-201	-475	-1,325
iii	Settled under OTS by DISCOMs	-22	-37	-20	-75	-154
iv	Settled under OTS directly by GoO	-18	-25	-8	-11	-62
	Total Settled	-587	-389	-328	-561	-1,864
11	DPS on BSP	819	1,417	647	885	3,769
12	Total Receivable incl. DPS	2,620	1,627	1,280	899	6,425

VI. Amnesty Arrear Clearance Scheme (Pre-Vesting Period) Proposal

- I. **Objectives of the Scheme:** This proposal seeks the approval for implementation of an **Amnesty Arrear Clearance Scheme** (Pre Vesting Period) aimed at addressing long-standing Electricity arrears owed by individuals, businesses, and institutions of Arrears outstanding as on the respective Effective Dates i.e. Arrears outstanding as on 31.05.2020 for CESU (now TPCODL), 31.12.2020 for SOUTHCO (now TPSODL) & WESCO (now TPWODL) and 31.03.2021 for NESCO (now TPNODL). The scheme is designed to recover pending dues while providing a fair and time-bound opportunity to consumers to regularize their accounts.

The Proposed salient features of Amnesty Arrear Clearance Scheme are indicated below:



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- a. **Applicability:-** All categories of Non- Government Consumers
- b. **Applicability period** – 180 days from 01.04.2026 or date of approval whichever is later.
- c. **Eligible Amount** – The proposed **Amnesty Arrear Clearance Scheme** is only meant for settlement of the past arrears accumulated prior to the effective dates (i.e. pre-takeover) by present DISCOMs (TPCODL, TPWODL, TPNODL & TPSODL) and does not pertain to period after take over. Arrears outstanding as on the respective effective dates of takeover of DISCOMs i.e. arrears outstanding as on 31.05.2020 for Utilities: CESU (now TPCODL), 31.12.2020 for SOUTHCO (now TPSODL) & WESCO (now TPWODL) and 31.3.2021 for NESCO (now TPNODL) shall be considered as Eligible Amount.
- d. **Quantum of Rebate** – The OTS Scheme with the following rebate shall be applicable to different category or class of consumers:

Table-7

Type of Consumer	Quantum of Rebate
Group 'A' (All LT Category Consumers)	a) Waiver of DPS 100% + Waiver of Principal Arrear 50% (excl. ED), If arrear payment is made in one go. b) Waiver of DPS 50% + Waiver of Principal Arrear 30% (excl. ED), If arrear payment is made in three (3) equal consecutive monthly instalments
Group 'B' (All HT Category Consumers)	a) Waiver of DPS 100% + Waiver of Principal Arrear 30% (excl. ED), If arrear payment is made in one go. b) Waiver of DPS 40% + Waiver of Principal Arrear 20% (excl. ED), If arrear payment is made in three (3) equal consecutive monthly instalments
Group 'C' (All EHT Category Consumer)	a) Waiver of DPS 50% + Waiver of Principal Arrear 20% (excl. ED), If arrear payment is made in one go. b) Waiver of DPS 40% + Waiver of Principal Arrear 10% (excl. ED), If arrear payment is made in three (3) equal consecutive monthly instalments
Group 'D' Consumers with Disputed arrear outstanding at any court of law and/ or judicial forum	The consumer has to withdraw the dispute and opt for out of court settlement as per the scheme mechanism mentioned at Category A , B and C.



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B. S. Yadav

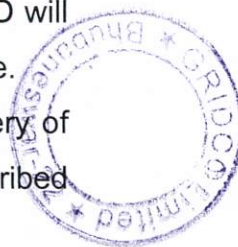


NB:

- 1) In case of consumers having outstanding due to wrong billing, the eligibility shall be determined after revision of such wrong bill and rebate as proposed under Category- A, B & C shall be computed.
- 2) Further, for all consumers, whose arrears are settled prior to notification of this Scheme under any mutual agreement and/or NCLT/NCALT/ any law/judicial/regulatory forum and payment terms/ instalments have been agreed/fixed, will not be covered under the present scheme.

III. Other terms and conditions

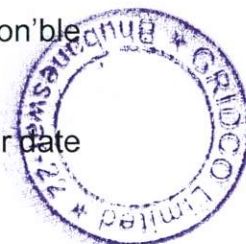
- (i) Consumers who have pre-vesting period outstanding, and such arrear is still continuing during the post-vesting period, shall be eligible to avail benefits of the Amnesty Arrear Clearance Scheme, to clear their outstanding dues pertaining to the pre-vesting period. Provided that, the consumer has to clear 100% Post vesting period dues, for availing benefit under this scheme.
- (ii) Adjustment of the amount realised from consumer under this scheme shall be adjusted as per the priority order set in para 152 of the OERC Distribution (Conditions of Supply) Code,2019.
- (iii) Consumers with wrong/ disputed bills, shall be eligible to opt for the Amnesty Arrear Clearance Scheme, after rectification of the wrong bills/ disputed bill irrespective of the period of outstanding of such wrong/ disputed bills.
- (iv) The corrected bill amount, once finalized by the competent authority, shall form the basis for calculating the scheme benefits. Upon revision of wrong/ disputed bills, corresponding ED shall be revised accordingly.
- (v) In cases, where no bill revision is required, Electricity Duty (ED) appearing in the consumer's account on the respective Effective Dates of takeover of DISCOMs, will remain unchanged and ED will not be waived-off even after waiver of dues under AAC Scheme.
- (vi) The DISCOMs shall be entitled to receive incentive on recovery of Arrears under the Scheme as per the rates and conditions prescribed in the respective Vesting Order(s).



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- (vii) Consumers, whose electric connections are disconnected temporarily or permanently on or before the date of notification of the scheme can also avail the Scheme benefits, but for the pre-vesting period arrears only.
- (viii) The arrears under litigation can be settled through AAC Scheme, if the concerned consumer withdraws the case pending in Courts, different judicial Forums, ATE, Ombudsman, GRF, OERC, OHRC, OSCRF, District Consumer Forum, Appellate Authority or any other Forum etc., and approach the concerned DISCOM for availing benefits under this Scheme. In such cases, the consumers concerned shall submit an affidavit in prescribed format (to be provided by the concerned DISCOM) duly notarised by authorized Notary declaring that their application/appeal would be withdrawn from the relevant Court of law/ Forum within validity period of AAC Scheme to get the benefit of rebate.
- (ix) DISCOMs, after retaining the incentive as per their respective vesting orders, shall transfer the balance amount to GRIDCO towards settlement of old outstanding dues which were receivable from erstwhile distribution licensees. DISCOMs shall maintain a separate account for AAC Scheme, which shall be duly audited after the closure of the scheme. The audit details and amounts remitted to GRIDCO shall be submitted to the Hon'ble Commission.
- (x) After closure of the AAC Scheme-2026, DISCOMs shall submit the details of arrears collected from different category of consumers under this Scheme with type of consumers and the tariff category, DPS, eligible amount, age of arrears, outstanding amounts settled under AAC Scheme etc., within one month to the Hon'ble Commission.
- (xi) The scheme closure date shall be 180 days from 01.04.2026 or date of approval whichever is later.



Prakash Chandra Patra

B. K. Patra

PRAYER

In view of the above, the stakeholders humbly pray before the Hon'ble Commission:

- i. To admit the above petition and take into records;
- ii. To approve the Amnesty Arrear Clearance (AAC) Scheme w.e.f 01.04.2026 for realization of long outstanding arrears of other than Government consumers pertaining to the pre-vesting period.
- iii. To approve any other suitable mechanism or modification of the proposed Scheme as the Hon'ble Commission may deem fit.
- iv. To allow revision of disputed /wrong bills irrespective of period of the bill
- v. The applicant stakeholders crave leave to amend/ modify/further submission on the above application as would be required.
- vi. To kindly consider to condone any inadvertent omission/ errors/ short comings/ delays and allow to make further submission as may be required at a future date to support this application in terms of modification/clarification if any.

On behalf of the applicants:

Bashir chun Pathky
CGM (DMU), GRIDCO



Bharat Kumar Bhadawat

(Bharat Kumar Bhadawat)

Chief-Regulatory & Legal ,on behalf of all four Odisha Discoms



**BEFORE THE HON'BLE
ODISHA ELECTRICITY REGULATORY COMMISSION
BIDYUT NIYAMAK BHAWAN
PLOT NO.4, CHUNOKOLI, SHAILASHREE VIHAR, CHANDRASEKHARPUR, BHUBANESWAR-
751023**

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AND

In the matter of:
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TP Northern Odisha Distribution Ltd. (TPNODL)
TP Southern Odisha Distribution Ltd. (TPSODL)

.....Applicants

AND

In the matter of:
Department of Energy, Government of Odisha and Others

.....Respondents

AFFIDAVIT

I, Bharat Kumar Bhadawat, aged about 54 years, son of late Shri Shankar Lal Bhadawat, presently working as the Chief -Regulatory & Legal do hereby solemnly affirm and state as follows:-

1. That, I am the authorized representative of all the four Odisha Discoms.
2. That, I have gone through the contents of the present application and am well versed with the facts laid down there-under.
3. That, the facts stated in the present application are true to the best of my knowledge and belief and the same are based upon available records.

DEPONENT


(Bharat Kumar Bhadawat)

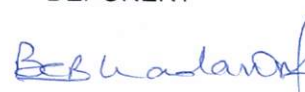
Chief-Regulatory & Legal ,on behalf of all four Odisha Discoms

VERIFICATION

Solemnly affirmed at Bhubaneswar on this 02nd day of January , 2026 that the contents of the above affidavit are true to my knowledge (as derived from the records), no part of it is false and nothing material has been concealed there from

PLACE: Bhubaneswar
DATE: 02nd January 2026

DEPONENT


(Bharat Kumar Bhadawat)

Chief-Regulatory & Legal ,on behalf of all four Odisha Discoms

IDENTIFIED BY ME

ADVOCATE, BBSR



Jagyneshwar Acharya
Ministry, Govt. of India
Odisha, BBSR, Dist.- Khurda
Regd. No.-7751/2009
9861006174

**BEFORE THE HON'BLE
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.....Applicants

AND

In the matter of:
Department of Energy, Government of Odisha and Others

.....Respondents

AFFIDAVIT

I, Baishnab Charan Padhiary, aged about 58 years, S/o Late Babana Padhiary, presently working as the Chief General Manager (DMU), GRIDCO Ltd, Corporate Office, Janpath, Bhubaneswar 751022, do hereby solemnly affirm and state as follows:-

1. That, I am the authorized representative of the Applicant.
2. That, I have gone through the contents of the present application and am well versed with the facts laid down there-under.
3. That, the facts stated in the present application are true to the best of my knowledge and belief and the same are based upon available records.

Baishnab Charan Padhiary
DEPONENT

VERIFICATION

Solemnly affirmed at Bhubaneswar on this 02nd day of January, 2026 that the contents of the above affidavit are true to my knowledge (as derived from the records), no part of it is false and nothing material has been concealed there from.

PLACE: Bhubaneswar
DATE: 02nd January 2026



SWORN BEFORE ME

N. Mohanty
DEPONENT
N. MOHANTY
NOTARY 02-01-2026
Regd. No. ON 20194
382, Bhoi Nagar,
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